

**SECRET**

**PROJECT APPROVAL NOTIFICATION**

PROJECT <b>AEFREEMAN</b>		<input checked="" type="checkbox"/> CA <input type="checkbox"/> FI/CI		<input type="checkbox"/> PROPRIETARY <input type="checkbox"/> SUBSIDY <input type="checkbox"/> DIRECT	
ACTION			AREA		
	NEW PROJECT	<b>SR</b>			
	AMENDMENT				
<b>XX</b>	RENEWAL <b>(FY 1964)</b>	<b>CA</b>			
<b>XX</b>	TERMINATION	DESK			
	EXTENSION				
	OTHER	CASE OFFICER		EXTENSION	
		C J		<b>6408</b>	
AUTHORIZATION					
APPROVING AUTHORITY		TOTAL AMOUNT APPROVED		FY	AMOUNT
<b>DD/P 5 December 1963</b>		C J		<b>1964</b>	
PERIOD OF APPROVAL		FINANCIAL CODE SYMBOL		196	
FROM <b>1 July 1963</b> TO <b>30 June 1964</b>		<b>4134-4008-8111</b>			
CONDITIONS OF APPROVAL					
<p align="center"><b>Renewal of Project AEFREEMAN approved in the amount of</b></p> <p align="center"><b>[ ] for FY 1964.</b></p> <p align="center"><b>The complete termination of this project will be effective</b></p> <p align="center"><b>30 June 1964.</b></p> <div style="border: 1px solid black; padding: 5px; margin: 10px auto; width: fit-content;">       DECLASSIFIED AND RELEASED BY        CENTRAL INTELLIGENCE AGENCY        SOURCE METHOD EXEMPTION 3020        NAZI WAR CRIMES DISCLOSURE ACT        DATE 2007     </div>					
SIGNATURE				DATE	
DDP/PG C J				6 DEC 1963	
DISTRIBUTION					
<b>JUL 8633</b>					
1	FINANCE DIVISION	1	SSA-DD/S	1	BUDGET DIVISION
1	OPERATING DIVISION CHIEF OF SUPPORT	1	CASE OFFICER	2	DDP/PG

**SECRET**  
(When Filled In)

DD/P 3-6108

<b>PROJECT ACTION</b>				PROJECT CRYPTONYM <b>AEFREEMAN</b>	
	TYPE OF ACTION		FI/CI	<input checked="" type="checkbox"/>	CA
	NEW PROJECT APPROVAL	DIVISION <b>SR</b>			
	AMENDMENT NO.	FIELD STATION			
	RENEWAL <b>x</b> FY 1964	BRANCH <b>SR/CA</b>	DESK <b>Lithuanian, Estonian, Latvian</b>		
	EXTENSION	CASE OFFICER <b>KIC</b>			
<b>x</b>	TERMINATION	ROOM NO. <b>5B4806</b>	BUILDING <b>Hqs.</b>	EXTENSION <b>6408</b>	

CONCURRENCES OF DIVISION							
ORGANIZATIONAL ELEMENT	TYPED NAME (And signature)	DATE	COPY NO.	MEMORANDUM ATTACHED			
				YES	NO	DATE	
<b>CSR/CA</b>	[Signature] 15/						
<b>SR/RF</b>	[Signature] 15/	21 July 63					
<b>SR/SS</b>	[Signature] 15/	22 " "					
<b>CSR/PER</b>	[Signature] 15/	22 " "					
<b>SR/COP</b>	[Signature] 15/	23 " "					
<b>DC/CR</b>	[Signature] 2						
<b>CSR</b>	[Signature] 15/	24 July 63					

CONCURRENCES OF OTHER COMPONENTS							
<b>DDP/PG/CA</b>	[Signature]	5 DEC 1963					
<b>C/CA/PER</b>	[Signature]	14 NOV 1963					
<b>DDP/C-PG</b>	[Signature]	5 DEC 1963					
Complete termination of this project will be effective as of 30 June 1964.							

APPROVAL			
	PERIOD	TOTAL AMOUNT	FY
	FROM 1 July 1963 TO 30 June 1964	( )	1964 \$ ( ) 196 \$
APPROVING AUTHORITY <b>Deputy Director (Plans)</b>		SIGNATURE <b>/s/ Thomas H. Karamessinos</b>	
		DATE <b>5 DEC 1963</b>	

CA/PEG Project Record Sheet

To:	Initials	Date		
1. DC/CA/PEG	<i>[Signature]</i>	14-11	Project Name:	AEFREEMAN
2. C/CA/PEG (signature)			Country:	SR
3.				
4. DDP/PG			Type of Action:	Renewal & Term.
5. ADDEP			PEG Evaluation Officer:	<i>[Signature]</i>
6.			Date Received:	8 Nov. 1963
7. Return to CA/PEG (2-D-4926)			Date Due In DDP/PG:	12 Nov. 1963

## Interagency Coordination:

None indicated in this or previous outlines.

## Comments:

This requests *[ ]* for FY64 (vs *[ ]* programmed) to provide for the orderly termination of the propaganda activities that have been conducted through Baltic emigre organizations at the Estonian, Latvian and Lithuanian SSRs. Beginning in FY63, AEFREEMAN consolidated three formerly separate projects dealing with the Baltic countries. The Estonian project began in FY53, the Lithuanian in FY54 and the Latvian in FY57. The principal activities were radio broadcasts in the Baltic languages from Radio Madrid, Radio Rome and Radio Vatican and publications directed at Baltic emigres and at emerging countries.

As termination of these activities is now largely completed, formal approval of the action and proposal is now necessarily pro forma. Action was taken, however, only after full discussion with the CA Staff and was in line with CA Staff comments on the FY63 renewal. The termination is based on the very limited effectiveness of the radio broadcasts and the marginal impact of the publications program. Termination is to be effective as of December 1963, except for two individuals under contract.

Re para 3a of the request, the CA Staff decided against introducing Baltic broadcasts on RFE or RB. This was based on cost and policy factors. There has already been at least one public protest of the termination action (a letter of protest citing withdrawal of US Govt support but not specifically mentioning CIA was printed in the Congressional Record). This, however, is probably par for the course.

Recommend approval.

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MEMORANDUM FOR: DDP/FG  
Renewal and  
SUBJECT : Termination of Project AEFREEMAN in FY 1964

1. Project Name

AEFREEMAN

2. Original Project Objectives

These have been defined as: The strengthening of the national identity of the Baltic people and their will to oppose Communism, Soviet domination and Russification by the encouragement of revisionist and evolutionary tendencies, by maintaining the pro-Western and pro-American orientation of the Baltic people and by contributing directly to the intellectual growth and self-expression of the people and their cultural leaders through a program calculated to bring them to truth about world issues and the position on them which is held by the Western powers and the Baltic emigres in exile. The second objective of the project is to expose to Afro-Asian and "emerging" nations to the "Baltic story" of exploitation, colonialism, Russification and Atheism.

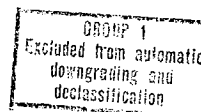
3. Reasons for Termination

Termination is being effected for several reasons:

a. The existence of other Agency and non-Agency mechanisms set up to accomplish the same basic objective as AEFREEMAN -- GA/HI maintains an emigre program (The Assembly of Captive European Nations) to which Baltic emigre organizations belong. VOA broadcasts to the Baltic states in the Baltic languages. We are currently negotiating with GA on the question of Baltic language broadcasts from Radio Liberty or Radio Free Europe. AEFREEMAN's publications are duplicated by unsupported emigre elements. At least some and perhaps much of the political activity which we have been supporting will go on without our support.

b. The questionable effectiveness of the AEFREEMAN program, particularly radio broadcasts -- The Agency's Office of Communications which was asked to monitor AEFREEMAN broadcasts, stated the following on 26 March 1963: "Based on the results of the peripheral monitor conducted by our Communications Officer at Warsaw, Helsinki and Stockholm, we conclude that if the signal is heard at all in the target area, it is heard sporadically and with difficulty. This

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conclusion, admittedly, is based on a cursory monitor conducted from the fringes of the target area by persons not versed in the language of the broadcasts. However, the monitors are professional communicators, using professional equipment with antennas and operating conditions far superior to the "average" home listener. We, therefore, believe the conclusion, above, is valid."

The broadcasts in question, in Lithuanian from Radio Rome, Vatican Radio and in all three Baltic languages from Radio Madrid, particularly those from the latter station, are under the editorial control of the owners. Management and administration policies at Radio Madrid in particular have made content quality irregular and at times weak.

The publications involved in this project are of little value as informational devices for the Baltic people of the USSR. They are addressed primarily to emigre and Western audiences and aim to inform the non-Communist world about suppression of the Baltic states. The Elta Bulletin in several Western languages seems to have been somewhat successful in this endeavor, but it is by no means alone in this field.

Some contacts between Balts and "emerging" people have been established, particularly by the Latvians, but these contacts are exotic and seem forced. Neither group is really basically interested in the other and it is unlikely that much real good comes of such contacts. In any event, whatever their value, they will probably continue if the Baltic emigration believes them to be useful, regardless of our lack of support.

c. Low priority of this activity -- AEFREMAN was recently transferred from ER/10/Baltic to ER/CA. It is felt that the latter branch, with limited case officer strength, should address itself to operations of higher priority.

#### 4. Statement of Effectiveness of the Project

It is not believed that the principal activity under AEFREMAN, radio broadcasting, has been highly effective, although estimates on this question are primarily conjecture. Paragraph 3b above states the case for technical receptibility of the broadcasts. The quality of the scripts used has been on the order of fair to good, we believe. What the actual effect has been within the Baltic states cannot be adequately measured. Although the principle of broadcasting to the Baltic states in Baltic languages is subscribed to, it is not felt that the program which we have been subsidizing for this purpose has been performing satisfactorily.

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Other AEFREEMAN activities, primarily the printing of literature intended for the Western World and the emigration is of marginal value and can easily be dispensed with.

5. Proposed Date of Termination

The three elements involved have been given notice that full support will be continued through December 1963 if other means of financing the activities can be found outside this Agency. If not, program will be terminated at the end of October, and salaries will be paid for the next two months to enable the individuals involved to find other employment. One Latvian employee at Radio Madrid has a written contract with the American Latvian Association which runs through May 1964. The ALA insists that this contract be honored, as the individual involved is on leave from a Swedish University. A commitment has been made to honor the contract in question.

In addition, we have an Agency contract employee, Harry J. Flippin, whom we hope eventually to resettle outside the Agency. SR has no real further need for the individual and the CI Staff is willing to employ him usefully until resettlement is completed. This might well take us through FY 1964.

Travel of several individuals and their families will have to be paid from Madrid back to their points of original domicile (U.S. and West Germany).

Quit Claims where possible and appropriate will be obtained.

6. Status of Commitments

See above.

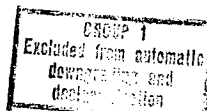
7. Disposition of Funds, Material and Personnel

There will be no residual assets in this operation. Some office equipment charged to the case officer will be returned to the Agency. One tape recorder charged to the case officer and sent to Madrid will probably have to remain there. It will be difficult if not impossible to retrieve it. Personnel will be released by their employing organizations. We have only one major resettlement problem: Harry J. Flippin.

8. Risks in Termination

We risk only the dissatisfaction of Baltic emigre elements, which might try to exert political pressure on the Agency to reinstate this project.

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9. Cost of Liquidation (Budget for FY 64)

Lithuanian (AEPOLE)

Regular Subsidy for Two Quarters  
(Radio and Publications)  
Special Termination Costs

Estonian (AEBASIN)

Regular Subsidy for Two Quarters  
(Radio and Publications)  
Special Termination Costs (including  
transportation of two families to  
U.S. and Germany)

Latvian

Regular Subsidy for Two Quarters  
(Radio only)  
Payment of ☐ Salary  
Jan-May 1964 (war contract)  
Salary of ☐  
(all FY 1964)  
Special Termination Costs

2,500.00

7,100.00

Grand Total:

10. Estimated Date of Final Liquidation

All commitments except the termination and resettlement of  
☐ will be fulfilled by 31 May 1964.

11. NA

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GROUP 1  
Excluded from automatic  
downgrading and  
declassification